### Promoting Best Practices and Avoiding Legal Traps – New Chair Training



Presented at UCR by

David Bergquist, Chief Campus Counsel October 1, 2022

# **Role of Campus Counsel**

- Duty to the Regents (the Institution)
- Dual Report to Chancellor and to General Counsel
- Clients include Upper Level Administrators of UCR (including Associate Vice Chancellor Lam and her Equity Advisors)
- Office is a resource funded by the Chancellor to the Schools and Departments within UCR and OP

# Do Not Try to Go it Alone

Resources (other than Diversity and Inclusion Office):

- Locally Designated Official (LDO)
- Student Special Services
- Human Resources/Affirmative Action/Academic Personnel
- Campus Counsel (Office of Legal Affairs)
- Ombudsperson
- Title IX/CARE Advocate
- Vice Provost of Administrative Resolution (VPAR)
- Critical Student Incident Team
- UCR Police

## Learn to ISSUE SPOT

You don't have to act as You don't have to act as counsel
Ombuds

You don't have to act as HR rep, Affirmative Action Office, Chief Compliance Officer, VPAR or Chief Bottle Washer

# Top Issues for Past 5 Years

#### Faculty:

- Hiring/Promotion/Retention/Diversity
- Freedom Of Speech/Academic Freedom/Bullying
- Title IX/CANRA
- Disability Accommodation
- Discipline
- Hostile Work Environment
- Discrimination
- Research Misconduct
- Conflict of Commitment

# Top Issues for past 5 years

#### □ Students:

- Disability Accommodation
- Free Speech/DACA/Immigration
- Title IX/CANRA
- Understanding when they are acting as a student versus an employee (CBA)
- FERPA/HIPAA
- Hostile Learning/Work Environment
- Posting/Recording IP of Faculty
- Mental Health/Behavior Issues

# Top Issues for last 5 years

#### Administrative:

- Public Records Act (PRA) and Information Practices Act (IPA) requests
- Disability Accommodation
- Delegations of Authority
- Stop the Clock
- Whistleblower Claims (LDO)
- Title IX/VAWA

### **Employment Laws and Policies**

- Anti-discrimination laws (a subsection of employment law) are designed to protect prospective employees and employees from being treated unfairly based upon specific characteristics and were enacted to ensure equality in employment.
- Supervisors and managers (including Chairs) play an integral role in ensuring compliance with employment laws by setting the appropriate tone and fairly and consistently applying:
  - Recruiting Practices
  - Performance Management (progressive discipline, appraisals and day-to-day supervision)
  - Application of Personnel Policies and Practices, including the APM

# Federal Employment Laws

- Title VII of The Civil Rights Act of 1964 ("Title VII") prohibits discrimination in employment based upon race, color, sex, religion, and national origin.
- Age Discrimination in Employment of 1963 ("ADEA") prohibits discrimination against people age 40 years or older.
- Americans with Disabilities Act of 1990 ("ADA") prohibits discrimination against qualified individuals with disabilities.
- Family Medical Leave Act in part, prohibits employment actions based upon the taking of protected family medical leave.
- **Equal Pay Act of 1963** prohibits wage discrimination based upon gender.
- Lily Ledbetter Fair Pay Act discrimination in violation of Title VII, ADEA and ADA (compensation) will accrue every time an employee receives a paycheck that is discriminatory. Redefined the statute of limitations.
- Uniform Services Employment and Reemployment Rights Act ("USERRA") prohibits discrimination in employment based upon current or former military service.
- Genetic Information Non-Disclosure Act ("GINA")- prohibits employment decisions based on genetic information (including family medical history).

# California Employment Laws

- California's Fair Employment and Housing Act ("FEHA") prohibits discrimination or harassment on the basis of protected characteristics.
- FEHA provides broader protections for employees than the Federal Statutes and most legal actions are brought under state law as opposed to federal laws (Title VII, ADEA, ADA etc).

### **University Anti-Discrimination Policies**

A number of University Policies prohibit discrimination in employment based upon personal characteristics.

- Non-Discrimination Policy and Affirmative Action Policy Re Academic and Staff Employment (PPSM 12 and 14; APM-035) – prohibits discrimination on the basis of race, color, sex, sexual orientation, gender identity, physical/mental disability, marital status, Religion, Citizenship, genetic information, physical/medical condition, pregnancy, uniformed services, etc.
- PPSM 14 (Affirmative Action)
- PPSM 20 (Recruitment)
- PPSM 21 (Appointment)
- Principles of Community
- Sexual Harassment & Sexual Violence Policy
- APM

### **Discrimination vs. Harassment**

- Discrimination is an adverse employment action based upon a protected characteristic, as opposed to a legitimate work-related reasons. For example:
  - Hiring
  - Promotion
  - Work Assignments
  - Pay Determinations
  - Failure to accommodate
  - Separation
- Harassment (a type of discrimination) is workplace behavior by any person based on a protected characteristic that unreasonably interferes with work performance or creates an intimidating, hostile or offensive work environment.

# The University's Obligations

- The law provides that once an employer knows or should have known of unlawful discriminatory or harassing conduct, the employer <u>must</u> take prompt and effective remedial action.
- The remedy used must be reasonably calculated to end the harassment and must offer more than a temporary solution or result. This may require corrective action or discipline.

### Harassment

- Workplace Harassment is more than "sexual harassment" but is actually harassment based on all protected characteristics and is prohibited by law.
- All claims of Sexual Harassment or Violence must be promptly reported to the Title IX Compliance Officer or other appropriate official.
- New UC and Campus Policies regarding Bullying and Harassing Behaviors

# Anti-Bullying Policy

- New Campus Policy Building on APM and Regents Policy 1111 (Statement of Ethical Values and Standards of Ethical Conduct)
- Conduct of an employer or employee in the workplace, with malice, that a reasonable person would find hostile, offensive, and unrelated to an employer's legitimate business interests.

# Anti-Bullying Policy

Abusive conduct may include repeated infliction of verbal abuse, such as the use of derogatory remarks, insults, and epithets, verbal or physical conduct that a reasonable person would find threatening, intimidating, or humiliating, or the gratuitous sabotage or undermining of a person's work performance. A single act shall not constitute abusive conduct, unless especially severe and egregious.

# Anti-bullying Training Requirement

- California Government Code Section 12950.1 Effective January 1, 2015
- Requires employers with 50 or more employees to include the prevention of "abusive conduct" as a component of training that is already required in the area of sexual harassment.
- For purposes of this section, "abusive conduct" means conduct of an employer or employee in the workplace, with malice, that a reasonable person would find hostile, offensive, and unrelated to an employer's legitimate business interests. Abusive conduct may include repeated infliction of verbal abuse, such as the use of derogatory remarks, insults, and epithets, verbal or physical conduct that a reasonable person would find threatening, intimidating, or humiliating, or the gratuitous sabotage or undermining of a person's work performance. A single act shall not constitute abusive conduct, unless especially severe and egregious.

### Chairs are Key Players in Preventing Discriminat and Bullying/Harassment

- Be aware of unacceptable behaviors.
- Be a role model and teach by example.
- Make sure that faculty, students and staff understand the range of behaviors that will not be tolerated.
- Do not allow sexist, bigoted, or sexual remarks.
- Do not participate in sending or forwarding email jokes, cartoons, or articles that could be considered offensive.
- Make it a practice to consistently and promptly address discriminatory or harassing remarks or behaviors.
- Identify areas which might disclose vulnerabilities in UC practices

## "Newer" APM 210 Section

The University of California is committed to excellence and equity in every О. facet of its mission. Contributions in all areas of faculty achievement that promote equal opportunity and diversity should be given due recognition in the academic personnel process, and they should be evaluated and credited in the same way as other faculty achievements. For faculty in this title series, these contributions to diversity and equal opportunity are most likely to be focused on teaching and learning and can take a variety of forms including efforts to advance equitable access to education, public service that addresses the needs of California's diverse population, or teaching that is particularly sensitive to diverse populations. Mentoring and advising of students and faculty members particularly from underrepresented and underserved populations should be given due **recognition** in the teaching or service categories of the academic personnel process

# APPOINTMENT AND PROMOTION APM - 210

- Review and Appraisal Committees
- APPENDIX A
  - Statement on Professional Ethics
    - The Statement:
    - Ill. As colleagues, professors have obligations that derive from common membership in the community of scholars.
       Professors do not discriminate against or harass colleagues. They respect and defend the free inquiry of associates. In the exchange of criticism and ideas professors show due respect for the opinions of others

# Duty To Investigate

- State and Federal law require an employer to promptly and fairly investigate a charge of discrimination or harassment.
- California Law:
  - Requires an employer to "take all reasonable steps to prevent discrimination."
  - Some California courts have held that a duty to prevent discrimination includes the duty to investigate allegations of discrimination or harassment.
- Duty to investigate simply means that supervisor/managers must have all relevant facts before taking corrective action (fact finding investigation coordinated with appropriate campus office).
- The investigation must be "adequate" to objectively determine central facts.

# When should Chairs investigate?

- Within 24 hours
- Within 3 Business Days
- Within One Week
- None of the above

# Duty To Investigate

- Adequate investigation leads to good decision-making, but also helps as an affirmative defense if a lawsuit is eventually filed. It will show that the University acted in good faith when it learned of the situation.
- For faculty, Chairs and others are "first responders" in discrimination and harassment complaints. They must learn enough about the facts to determine whether a more extensive investigation is needed. If so, immediately contact <u>HR and/or Title IX Compliance Officer for</u> <u>assistance</u>.
- The Chair will contact the VPAR (Faculty) or HR (Staff) for guidance prior to conducting any investigation.

# Hypothetical 1

- Chair receives email from faculty member asserting unfair treatment, offensive conduct/communication, or violation of law/policy and retaliation.
- Example: "Dr. B raised an issue in our discussion about Candidate X; after I informed him I was offended, he devalued my contribution to department discussions and I believe he voted against my promotion. I have audiotape I surreptitiously recorded which backs up my claims."

#### WHAT DO YOU DO IF YOU LEARN THAT DISCRIMINATORY OR HARASSING BEHAVIOR MAY BE HAPPENING?

- 1. Meet with the complaining faculty member immediately, if requested to understand the allegations.
- 2. If the faculty member alleges sexual harassment or sexual violence, relay the complaint immediately to the Title IX Compliance Office
- 3. If the faculty member alleges other discriminatory or harassing behavior, contact the VPAR or Campus Counsel.
- 4. Once action is taken, follow up with that person, depending on the severity of the action, to see if the behavior has stopped. Document the follow-up conversations. (CONFIDENTIALITY)
- 5. Don 't consider the complaint as "minor" or "insignificant" until you know the facts.
  - Complaints of discrimination or harassment must be investigated to the extent reasonably possible, even when the victim is reluctant or declines to cooperate.
  - Complaints of discrimination or harassment must be looked into even if the Chair believes the immediate problem is already resolved!
- 6. DON'T HESITATE TO GET HELP CAMPUS RESOURCES !

#### **DISABILITY MANAGEMENT**



# **DM Best Practices**

#### **DISABILITY MANAGEMENT**

- Disability Discrimination is the most frequent alleged discrimination claim at the UC.
- Every Campus has Resident Experts on Disability Management
- Demetrius Patrick, Disability Management Coordinator
- Laura Riley, Student Special Services
- Call them early and often.
- It can be complicated. Expect to be unsure what to do and get help!
- □ The Interactive Process is the Key!

#### **DISABILITY DEFINED:**

A person is considered disabled in California if he/she:

- Has a physical or mental impairment that limits one or more of the major life activities;
- Has a record of such an impairment;
- Is regarded as having such an impairment (perceived);
- Is regarded or treated by the employer as having some condition that has no present disabling effect, but may become a physical disability; or
- Has any health impairment that requires special education or related services.

- Disability puts employees in a protected category along with sexual orientation, race, religion, etc. There is a similar protection for pregnant employees.
- Job accommodations for disabled employees are mandated by:
  - Federal Law: Americans With Disabilities Act (ADA)
  - State Law: Fair Employment & Housing Act (FEHA)
  - UC Policy: PPSM 81 & APM 711- Reasonable Accommodation and Collective Bargaining Agreement

#### WHAT IS THE INTERACTIVE PROCESS (IP)?

- It is the "heart" of the Accommodation process.
- Ongoing dialogue between the employer/employee department/student regarding how the person is limited in his ability to perform the essential functions of his position or access to an education and what, if any, reasonable accommodations could enable him to perform those essential functions.
- If no reasonable accommodations could enable her to perform the essential functions of the current position, the IP then includes an exploration of whether there are alternative positions that are open for which the employee is qualified.

### THE INTERACTIVE PROCESS (IP)

- Three Basic Steps to the IP:
  - Step 1: Identify the essential functions of the job
  - Step 2: Determine the employee's limitations
  - Step 3: Explore whether employee's limitations can be reasonably accommodated.

DO NOT ASK ABOUT DIAGNOSIS OR FOR HEALTH PROFESSIONAL LETTER

# Hypothetical 2

After midterm, student identifies to her professor that she had a health issue that impacted her grade. Faculty member asks her diagnosis and indicates he may be willing to change her grade if she provides a letter from her doctor. She refuses and ends up failing the course. She confides to the faculty member that she is only 17, and that she was sexually assaulted by her R.A., which caused her to fail her course.

# Whistleblower Claims

### **EXAMPLES OF PROTECTED DISCLOSURES**

- Faculty member filed a whistleblower claim accusing the Department Head of misusing Medicare Funds.
- Faculty member filed a grievance or disciplinary complaint.
- Employee used one or all of the complaint processes provided by federal or state law or University policy.
- An employee exercised a right guaranteed by Federal law, State law, University Policy or Labor Agreement.
- An employee complained about discrimination or the discriminatory treatment of others.

### Whistleblowers

#### WHAT IS RETALIATION?

- Retaliation occurs when a supervisor or employer engages in an activity which, has an adverse action, as it discourages an employee from exercising a right protected by law.
- Important Note: A claim of retaliation might be sustained even if the employee's underlying report is unsubstantiated.

# Whistleblower Best Practices

#### **ELEMENTS OF A RETALIATION CLAIM**

- Employee made a protected disclosure or engaged in a protected act;
- 2. Employer took adverse action against employee; and
- Causal connection Employer took adverse action b/c Employee engaged in a legally protected activity.

# Whistleblower Best Practices

#### **EXAMPLES OF ADVERSE ACTIONS**

- Demotion/Discipline (including a counseling memo)
- Layoff/Termination
- Transfer
- Mediocre Performance Review / Merit Review
- Failure to Promote
- Change in a complainant's work assignments
- Avoidance of the complainant
- Sarcasm toward the complainant
- Declining to invite the complainant to an office party, lunch or business meeting
- A series of smaller actions that subtly change the terms and conditions of an employee's job over time.

# Whistleblower Best Practices

#### THE CAUSAL CONNECTION - "BECAUSE OF"

- The claimant must provide some evidence that there is a connection between the protected disclosure or act and the adverse action.
- If the claimant provides enough information to establish a connection, the University must show the non-retaliatory reasons for the action.
- Key point: Any adverse action taken against any employee should be motivated by only legitimate, documented business reasons.

### Between a rock and a hard place

#### □ Scenario:

Employee Bjorn Lyer, filed a complaint with the LDO alleging that a faculty member had done something he believed was an improper governmental activity (IGA). An investigation was done (under the Whistleblower Policy), which resulted in a finding that the faculty member had not done what was alleged and even if they had, it would not have been an IGA.

Faculty member feels relieved and vindicated – but also annoyed that a complaint was ever filed.

### Between a rock and a hard place

- Bjorn was never a model employee, although he was routinely rated "Meets Expectations" on his performance evaluations and his supervisor hoped he would improve.
- Since filing the complaint, Bjorn's performance has completely gone downhill. Dozens of his projects are overdue, the ones he has turned in are filled with errors, and he is never at the office. Just when Dept is about to put him on a Performance Improvement Plan, the faculty member happens to overhear him crowing to a coworker that he's been totally blowing off work but knows he is "untouchable" because he blew the whistle.
- What can you do?

# Questions/Discussion

